

BEFORE THE WASHINGTON STATE
EXECUTIVE ETHICS BOARD

In the Matter of:

William Jackson
Respondent.

No. 2017-54

STIPULATED FACTS,
CONCLUSIONS OF LAW AND
AGREED ORDER

THIS STIPULATION is entered into by Respondent, WILLIAM JACKSON, and Board Staff of the WASHINGTON STATE EXECUTIVE ETHICS BOARD (Board) through Kate Reynolds, Executive Director, pursuant to chapter 42.52 RCW, chapter 34.05 RCW, and WAC 292-100-090(1). The following stipulated facts, conclusions of law, and agreed order will be binding upon the parties if fully executed, and if accepted by the Board without modification(s), and will not be binding if rejected by the Board, or if the Respondent does not accept the Board's proposed modification(s), if any, to the stipulation. This stipulation is based on the following:

A. STIPULATED FACTS

1. On September 19, 2017, the Executive Ethics Board (Board) initiated a complaint referred by the State Auditor's Office (SAO) alleging that William Jackson (Mr. Jackson), Social Service Specialist 3, Unit Supervisor, with the Department of Social and Health Services (DSHS), used state resources to support and promote his private outside business, Jackson Productions.
2. For all times pertinent to this investigation, Mr. Jackson was a Social Service Specialist 3, Unit Supervisor, with DSHS.
3. On January 23, 2017, the SAO received a Whistleblower complaint alleging that Mr. Jackson was using state resources to sell and market Seahawks attire/gear at his DSHS office.

4. The SAO reviewed Mr. Jackson's Outlook emails and his work computer hard drive for the period of February 25, 2016 through February 1, 2017.

5. The SAO investigator found 81 personal emails including 32 emails related to Mr. Jackson's outside business.

6. The SAO investigation included a review of Mr. Jackson's internet history from May 2, 2016 through March 31, 2017. As a result, SAO investigators found that Mr. Jackson had used his state computer to browse non-work related internet sites in excess of 175 hours in a 180-day period. Included in this time was 23 hours of browsing internet sites related to his personal business and 41 hours accessing his personal Yahoo email account.

7. A summary of the SAO finding are shown in the chart below:

Month	Total Minutes	Business	News/Sports/ Entertainment	Personal Financials	Personal Email	Shopping/ Restaurant/ Travel	Other
May 2016	1,087	150	465	36	243	112	81
Jun 2016	748	48	221	24	231	184	40
Jul 2016	821	43	273	44	200	173	88
Aug 2016	1,181	226	119	4	543	44	245
Sep 2016	1,208	355	87	89	377	0	300
Oct 2016	1,133	110	491	66	203	127	136
Nov 2016	985	206	424	25	150	23	157
Dec 2016	576	19	139	17	192	88	121
Jan 2017	899	41	386	26	64	293	89

8. Mr. Jackson resigned from state service effective August 3, 2017.

B. CONCLUSIONS OF LAW

1. The Ethics in Public Service Act, Chapter 42.52 RCW, prohibits state employees from using state resources for their benefit. RCW 42.52.160(1) states:

No state officer or state employee may employ or use any person, money, or property under the officer's or employee's official control or direction, or in his or her official custody, for the private benefit or gain of the officer, employee, or another.

2. Based on the stipulated facts above, Mr. Jackson used state resources for a private benefit in violation of RCW 42.52.160.

3. The Board is authorized to impose sanctions for violations to the Ethics Act pursuant to RCW 42.52.360. The Board has set forth criteria in WAC 292-120-030 for imposing sanctions and consideration of any mitigating or aggravating factors.

C. AGGRAVATING AND MITIGATING FACTORS

In determining the appropriateness of the civil penalty, the Board reviewed the criteria in WAC 292-120-030. In the matter at hand, it is an aggravating factor these types of violations significantly reduce the public respect and confidence in state government employees and that at the time of the violations Mr. Jackson was in a supervisory position within DSHS.

In the matter at hand, it is a mitigating factor that Mr. Jackson is no longer employed by the state.

D. STIPULATION AND AGREED ORDER

1. Pursuant to chapter 42.52 RCW, the Executive Ethics Board has jurisdiction over William Jackson and over the subject matter of this complaint.

2. Under RCW 34.05.060, the Board can establish procedures for attempting and executing informal settlement of matters in lieu of more formal proceedings under the Administrative Procedures Act, including adjudicative hearings. The Board has established such procedures under WAC 292-100-090.

3. Pursuant to WAC 292-100-090(1), the parties have the authority to resolve this matter under the terms contained herein, subject to Board approval.

4. William Jackson agrees that if any or all of the alleged violations were proven at a hearing, the Board may impose sanctions, including a civil penalty under RCW 42.52.480(1)(b) of up to \$5,000, or the greater of three times the economic value of anything received or sought in violation of

chapter 42.52 RCW, for each violation found. The Board may also order the payment of costs, including reasonable investigative costs, under RCW 42.52.480(1)(c).

5. William Jackson further agrees that the evidence available to the Board is such that the Board may conclude he violated the Ethics in Public Service Act. Therefore, in the interest of seeking an informal and expeditious resolution of this matter, the parties agree to entry of the stipulated findings of fact, conclusions of law and agreed order.

6. William Jackson waives the opportunity for a hearing, contingent upon acceptance of this stipulation by the Board, or her acceptance of any modification(s) proposed by the Board, pursuant to the provisions of WAC 292-100-090(2).

7. If the Board accepts this stipulation, the Board agrees to release and discharge William Jackson from all further ethics proceedings under chapter 42.52 RCW for any allegations arising out of the facts in this matter, subject to payment of the full amount of the civil penalty due and owing, any other costs imposed, and compliance with all other terms and conditions of the stipulation. William Jackson in turn agrees to release and discharge the Board, its officers, agents and employees from all claims, damages, and causes of action arising out of this complaint and this stipulation.

8. If the Board accepts this stipulation, it does not purport to settle any other claims between William Jackson and the Washington State Executive Ethics Board, the State of Washington, or other third party, which may be filed in the future. No other claims of alleged violations are pending against William Jackson at this time.

9. If the Board accepts this stipulation, it is enforceable under RCW 34.05.578 and any other applicable statutes or rules.

10. If the Board rejects this stipulation, or if William Jackson does not accept the Board's proposed modification(s), if any, this matter will be scheduled for an administrative hearing before the


Board. If an administrative hearing is scheduled before the Board, William Jackson waives any objection to participation by any Board member at the hearing to whom this stipulation was presented for approval under WAC 292-100-090(2). Further, William Jackson understands and agrees that this stipulation as well as information obtained during any settlement discussions between the parties shall not be admitted into evidence during the administrative hearing, unless otherwise agreed by the parties.

11. William Jackson agrees to pay a civil penalty in the amount of two thousand five hundred dollars (\$2,500) associated with the improper use of public resources, RCW 42.52.160.

12. The civil penalty in the amount of two thousand five hundred dollars (\$2,500) is payable in full to the Washington State Executive Ethics Board within forty-five (45) days after this stipulation is signed and accepted by the Board, or as otherwise agreed to by the parties.

II. CERTIFICATION

I, William Jackson, hereby certify that I have read this stipulation in its entirety, that my counsel of record, if any, has fully explained the legal significance and consequence of it. I further certify that I fully understand and agree to all of it, and that it may be presented to the Board without my appearance. I knowingly and voluntarily waive my right to a hearing in this matter and if the Board accepts the stipulation, I understand that I will receive a signed copy.


WILLIAM JACKSON
Respondent

1/3/17 1/3/18/DBK
Date

Presented by:


KATE REYNOLDS
Executive Director

1/10/18
Date

II. ORDER

Having reviewed the proposed stipulation, WE, THE STATE OF WASHINGTON EXECUTIVE ETHICS BOARD, pursuant to WAC 292-100-090, HEREBY ORDER that the Stipulation is

✓ ACCEPTED in its entirety;
 REJECTED in its entirety;
 MODIFIED. This stipulation will become the order of the Board if the Respondent approves* the following modification(s):


DATED this 12th day of January, 2018



John Ladenburg, Sr., Chair




Shirley Battan, Vice-Chair



Lisa Marsh, Member



Anna Dudek Ross, Member



Gerri Davis, Member

* I, William Jackson, accept/do not accept (circle one) the proposed modification(s).

William Jackson, Respondent Date