

BEFORE THE WASHINGTON STATE
EXECUTIVE ETHICS BOARD

In the Matter of:

Ted Koska
Respondent.

No. 2013-045

STIPULATED FACTS,
CONCLUSIONS AND ORDER

I. STIPULATION

THIS STIPULATION is entered into under WAC 292-100-090(1) between the Respondent, TED KOSKA, and Board Staff of the WASHINGTON STATE EXECUTIVE ETHICS BOARD (Board) through EVELYN FIELDING LOPEZ, Acting Executive Director. The following stipulated facts, conclusions, and agreed order will be binding upon the parties if fully executed, and if accepted by the Board without modification(s), and will not be binding if rejected by the Board, or if the Respondent does not accept the Board's proposed modification(s), if any, to the stipulation.

Section 1: PROCEDURAL FACTS

1.1. On October 15, 2013, the Executive Ethics Board (Board) received a complaint alleging that Ted Koska, Talent Acquisition and Development, Group Manager, Department of Transportation, (WSDOT) may have violated the Ethics in Public Service Act by using state resources to promote/support an outside organization, the Tempo Lake Glades Association, (TLGA) a private non-profit organization. The Board found Reasonable Cause on March 14, 2014 and requested that any monetary penalty maybe \$500 or less.

1.2. The Board is authorized under RCW 34.05.060 to establish procedures for attempting and executing informal settlement of matters in lieu of more formal proceedings

under the Administrative Procedures Act, including adjudicative hearings. The Board has established such procedures under WAC 292-100-090.

1.3. Ted Koska understands that if Board staff proves any or all of the alleged violations at a hearing, the Board may impose sanctions, including a civil penalty under RCW 42.52.480(1)(b) of up to \$5,000, or the greater of three times the economic value of anything received or sought in violation of chapter 42.52 RCW, for each violation found. The Board may also order the payment of costs, including reasonable investigative costs, under RCW 42.52.480(1)(c).

1.4. Ted Koska recognizes that the evidence available to the Board staff is such that the Board may conclude he violated the Ethics in Public Service Act. Therefore, in the interest of seeking an informal and expeditious resolution of this matter, the parties agree to entry of the stipulated findings of fact, conclusions of law and agreed order set forth below.

1.5. Ted Koska waives the opportunity for a hearing, contingent upon acceptance of this stipulation by the Board, or his acceptance of any modification(s) proposed by the Board, pursuant to the provisions of WAC 292-100-090(2) which provides in part:

The board has the option of accepting, rejecting, or modifying the proposed stipulation or asking for additional facts to be presented. If the board accepts the stipulation or modifies the stipulation with the agreement of the respondent, the board shall enter an order in conformity with the terms of the stipulation. If the board rejects the stipulation or the respondent does not agree to the board's proposed modifications to the stipulation, the normal process will continue. The proposed stipulation and information obtained during formal settlement discussions shall not be admitted into evidence at a subsequent public hearing.

1.6. If the Board accepts this stipulation, the Board will release and discharge Ted Koska from all further ethics proceedings under chapter 42.52 RCW for matters arising out of the facts contained in the complaint in this matter, subject to payment of the full amount of the

civil penalty due and owing, any other costs imposed, and compliance with all other terms and conditions of the agreed order. Ted Koska in turn agrees to release and discharge the Board, its officers, agents and employees from all claims, damages, and causes of action arising out of this complaint and this stipulation and agreed order.

1.7. If this Stipulation is accepted, this Stipulation and Order does not purport to settle any other claims between Ted Koska and the Washington State Executive Ethics Board, the State of Washington, or other third party, which may be filed in the future.

1.8. If this Stipulation is accepted, this Stipulation and Order is enforceable under RCW 34.05.578 and any other applicable statutes or rules.

1.9. If the Board rejects this stipulation, or if Ted Koska does not accept the Board's proposed modification(s), if any, this matter will be scheduled for an administrative hearing in front of the Board and Ted Koska waives any objection to participation by any Board member at any subsequent hearing to whom this stipulation was presented for approval under WAC 292-100-090(2). Further, Ted Koska understands and agrees that this proposed stipulation and information obtained during any formal settlement discussions held between the parties shall not be admitted into evidence at a subsequent public hearing, unless otherwise agreed by the parties.

Section 2: FINDINGS OF FACT

2.1. During all time pertinent to this investigation, Mr. Koska was the Group Manager for the Talent Acquisition and Development Division of Washington State Department of Transportation and was a Board Member for Tempo Lake Glades Association.

2.2. Mr. Koska has lived in the Tempo Lake Glades community for 20 plus years. Mr. Koska has served on the Board of Directors of the Tempe Lake Glades Association for at least ten of those years.

2.3. Under the loan from Commerce, the TLGA enlisted help from the Thurston County PUD to be the water system managers as well as manage the work to be completed. At the recommendation of PUD, TLGA entered into a contract with an engineering firm to serve as the project engineer.

2.4. Mr. Koska indicated in his written response that at the request of the TLGA Board he contacted John LaRocque of the Department of Commerce for further guidance regarding the Drinking Water State Revolving Fund (DWSRF).

2.5. Because of complaint, Board staff reviewed Mr. Koska's emails sent and received for the past two years. The review revealed that from January 5 through April 2, 2013 Mr. Koska used state resources, including his official job title when corresponding on the state's system regarding the water system at Tempo Lake.

Section 3: CONCLUSIONS OF LAW

3.1. Pursuant to chapter 42.52 RCW, the Executive Ethics Board has jurisdiction over Mr. Koska and over the subject matter of this complaint.

3.2. Pursuant to WAC 292-100-090(1), the parties have the authority to resolve this matter under the terms contained herein, subject to Board approval.

3.3. The Ethics in Public Service Act, Chapter 42.52 RCW, prohibits state employees from using state resources for their benefit. RCW 42.52.160(1) states:

No state officer or state employee may employ or use any person, money, or property under the officer's or employee's official control or direction, or in his or her official custody, for the private benefit or gain of the officer, employee, or another.

3.4. Based on Findings of Fact 2.1 through 2.5, Mr. Koska used state resources for his personal benefit in violation of RCW 42.52.150 and WAC 292-110-010.

3.5. The Board is authorized to impose sanctions for violations to the Ethics Act pursuant to RCW 42.52.360. The Board has set forth criteria in WAC 292-120-030 for imposing sanctions and consideration of any mitigating or aggravating factors.

Section 4: AGGRAVATING AND MITIGATING FACTORS

In determining the appropriateness of the civil penalty, the Board reviewed the criteria in WAC 292-120-030 and found no mitigating or aggravating circumstances.

Section 5: AGREED ORDER


5.1 For violating RCW 42.52.160, Ted Koska will pay a civil penalty in the amount of, five hundred dollars (\$500.00). The Board agrees to suspend two hundred and fifty dollars (\$250.00) on the condition that Ted Koska complies with all terms and conditions of this Stipulation and Order and commits no further violations of RCW 42.52 for a period of two years from the date this agreement is executed.

5.2 The civil penalty of \$250.00 is payable in full, to the State Executive Ethics Board within 45 days after this stipulation is accepted by the Board, or as otherwise agreed to by the parties.

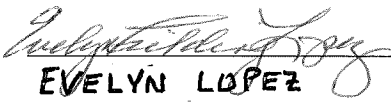
II. CERTIFICATION

I, Ted Koska, hereby certify that I have read this Stipulation and Agreed Order in its entirety; that my counsel of record, if any, has fully explained the legal significance and consequence of it; that I fully understand and agree to all of it; and that it may be presented to the

Board without my appearance. I knowingly and voluntarily waive my right to a hearing in this matter; and if the Board accepts the Stipulation and Agreed Order, I understand that I will receive a signed copy.

 4/16/14
Ted Koska Date
Respondent

Stipulated to and presented by:

 4/24/2014
EVELYN LOPEZ Date
ACTING EXECUTIVE DIRECTOR

II. ORDER

Having reviewed the proposed Stipulation, WE, THE STATE OF WASHINGTON EXECUTIVE ETHICS BOARD, pursuant to WAC 292-100-090, HEREBY ORDER that the Stipulation is

✓ ACCEPTED in its entirety;

_____ REJECTED in its entirety;

_____ MODIFIED. This Stipulation will become the Order of the Board if the Respondent approves* the following modification(s):

DATED this 9th day of May 2014

Lisa Marsh
Lisa Marsh, Chair

Absent
Anna Dudek Ross, Vice-Chair

M. Williams III
Matthew Williams III, Member

Recused
Samantha Simmons, Member

Absent
Sumeer Singla, Member

* I, Ted Koska, accept/do not accept (circle one) the proposed modification(s).

Ted Koska, Respondent Date