BEFORE THE WASHINGTON STATE EXECUTIVE ETHICS BOARD

In the Matter of:	No. 99-27
	STIPULATION AND ORDER

I. STIPULATION

THIS STIPULATION is entered into under WAC 292-100-090 between and the EXECUTIVE ETHICS BOARD ("Board") through Brian R. Malarky, Executive Director. The following findings, conclusions, and agreements will be binding upon the parties to this agreement, if the agreement is fully executed, and if accepted by the Washington State Executive Ethics Board, and not otherwise.

A. FACTS

- 1. From 1994 to 1999, was a supervisor at the Department of Labor and Industries ("L&I").
- 2. In 1998-99, L&I conducted two worker safety inspections at Ballard Pattern and Brass Foundry ("Ballard Brass").
- 3. was the immediate supervisor of L&I staff member, Gabrielle Toutonghi, who actually conducted the Ballard Brass safety inspections.
- 4. does not recall advising Ms. Toutonghi on the first inspection, but does recall Ms. Toutonghi keeping him advised on the second inspection and getting his permission to conduct air monitoring at Ballard Brass.

- 5. The second inspection led to a L&I citation against Ballard Brass. was not involved in the actual issuance of the citation, as he had resigned from L&I several months before it was issued.
- 6. After resigning from L&I, went to work for a company called EHS International, Inc. Ballard Brass was a client of EHS International. As an EHS International employee, assisted Ballard Brass in responding to the L&I citation. EHS International received \$8,752.11 from Ballard Brass for the firm assistance, including work.
- 7. states that he did not know that his subsequent work for EHS International on the Ballard Brass L&I citation was a violation of state ethics laws.
- 8. Understanding that was working with Ballard Brass on behalf of the firm, EHS International has indemnified in this matter.

B. APPLICABLE LAW

1. RCW 42.52.080(4) states:

No former state officer or state employee may at any time subsequent to his or her state employment assist another person, whether or not for compensation, in any transaction involving the state in which the former state officer or state employee at any time participated during state employment.

2. RCW 42.52.010(13) defines "participate" as follows:

[t]o participate in state action or a proceeding personally and substantially as a state officer or state employee, through <u>approval</u>, disapproval, decision, recommendation, the rendering of advice, <u>investigation</u>, or otherwise (emphasis added)

C. CONCLUSIONS OF LAW

1. As used in this statute, a "transaction involving the state" includes any "determination" that is the "subject of state action". See RCW 42.52.010(21). Accordingly, an L&I citation would be a "transaction involving the state" subject to the prohibition of RCW 42.52.080(4).

Therefore, under RCW 42.52.080(4), if participated in the Ballard Brass citation during his state employment, he would be prohibited after leaving state employment from assisting Ballard Brass in responding to the citation.

2. Though it appears that was not involved in L&I's actual issuance of the citation itself, he was involved in the inspection (or "investigation") that led to the citation.

Specifically, he personally supervised the inspector who conducted the Ballard Brass inspection by reviewing her progress and by approving her request to conduct air monitoring at the company. Because of his role in the investigation, "participated" in L&I's decision to issue a citation to Ballard Brass.

D. AGGRAVATING & MITIGATING FACTORS

	1.	In determining the	appropriateness of the civil penalty, Board staff reviewed the
criteria	in	WAC 292-120-030.	In the case at hand, the violation involved private gain to
employer EHS International, Inc. (WAC 292-120-030(2)(f)).			
	2.	It is a mitigating fac	ctor that

WAC 791-120-030 (4) (1).
Ballard Brass violated the Ethies in Public Service Act. now understands that he should not assist another firm with an L&I citation that resulted from an investigation that he supervised.

E. RESOLUTION

- 1. Pursuant to chapter 42.52 RCW, the Executive Ethics Board has jurisdiction over and over the subject matter of this complaint.
- 2. Pursuant to WAC 292-100-090(1), the parties have the authority to resolve this matter under the terms contained herein.

3. Settlement of this matter on the terms herein is subject to WAC 292-100-090(2) which states in part:

The board has the option of accepting, rejecting, or modifying the proposed stipulation or asking for additional facts to be presented. If the board accepts the stipulation or modifies the stipulation with the agreement of respondent, the board shall enter an order in conformity with the terms of the stipulation. If the board rejects the stipulation or respondent does not agree to the board's proposed modification to the stipulation, the normal process will continue. The proposed stipulation and information obtained during formal settlement discussion shall not be admitted into evidence at a subsequent public hearing.

- does not admit that he violated RCW 42.52.080(4). However, based on the facts outlined above, he agrees that in the event this matter were to have proceeded before the Board, the Board could have concluded that his actions in assisting Ballard Brass in its compliance with the L&I citation would be in violation of RCW 42.52.080. Because of the costs involved in litigation, agrees that resolution under the terms set forth in this agreement is preferable to litigation.
- 5. agrees to reimburse the Executive Ethics Board in the amount of two hundred and fifty dollars (\$250.00) for costs of investigation associated with this matter. The reimbursement of \$250.00 is payable to the *State of Washington* which will be remitted to the Executive Ethics Board within thirty (30) days of approval of this Stipulation and Order by the Board.
- 6. By this Order, the Board imposes a civil penalty of two hundred and fifty dollars (\$250.00) with the entire penalty suspended on the condition that complies with all terms and conditions of this Stipulation and Order and commits no further violations of Chapter 42.52 RCW for a period of three (3) years from the date this Stipulation and Order is accepted by the Board.

F. RELEASE/EFFECT OF ORDER

1. If the Board accepts this Stipulation, the Board releases and discharges Michael Smith
from all further ethics proceedings under chapter 42.52 RCW for matters arising out of the facts
contained in this complaint, subject to payment in full of the costs of investigation
reimbursement owed in the amount of \$250.00 and compliance with all other conditions of this
Stipulation. Stipulation agrees to release and discharge the State of Washington, the Board,
its officers, agents, and employees and the Department of Labor and Industries, its officers,
agents, and employees from all claims, damages, and causes of action arising out of this
complaint and this Stipulation and Order.
2. If this Stipulation is accepted, this Stipulation and Order does not purport to settle any
other claims between and the Department of Labor and Industries, the State of
Washington, or other third party, which are now in existence or may be filed in the future.
3. If this Stipulation is accepted, this Stipulation and Order is enforceable under RCW
34.05.578 and any other applicable statutes or rules.
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G. CERTIFICATION

I, hereby certify that I have read this Stipulation and Order in its entirety; that I knowingly and voluntarily waive my right to a hearing in this matter; that I fully understand and voluntary agree to this Stipulation.



Date

Stipulated to and presented by:

Brian R. Malarky Executive Director

Date

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II. ORDER

Having reviewed the proposed Stipulation, WE, THE STATE OF WASHINGTON EXECUTIVE ETHICS BOARD, pursuant to WAC 292-100-090, HEREBY ORDER that the Stipulation is ACCEPTED in its entirety; REJECTED in its entirety; *MODIFIED. This Stipulation will become the Order of the Board if the following modifications are approved by May DATED this 12th day of April Sutapa Basu, Member accept/do not accept (circle one) the proposed modification.